

# THE GLOBAL FUND'S I SPEAK OUT NOW! CAMPAIGN ENTERS A SECOND PHASE

The Global Fund's anti-corruption initiative, the I Speak Out Now! campaign, is now into its second phase. The purpose of the campaign is to encourage grant implementers and the Secretariat to denounce fraud, abuse and human rights violations in programs financed by the Fund.

The Phase I campaign was designed to raise general awareness of wrongdoing and how to identify it. The campaign included a particular focus on three specific issues piloted in three countries: Côte d'Ivoire, Malawi and Ukraine. Phase II will target a broader audience of implementers as well as the Secretariat. While Phase I was the "Pilot" phase, Phase II is being labeled the "Sustain" phase. The OIG says that it is already moving towards Phase III ("Ingrain"), which is about embedding the anti-corruption initiative permanently within the Global Fund.

"It takes times to embed a culture of speaking out which is why our strategy is over three years," Thomas Fitzsimmons, the OIG's communications specialist, told Aidspan. "In phases II and III, we really want to emphasize that the OIG can help grants have more impact by disrupting wrongdoing as early as possible."

Some of the Phase I activities will continue into Phase II.

Phase 1: Three pilots

Malawi

In Malawi, the I Speak Out Now! campaign was designed to encourage the local population to speak out about drug theft. Mass distribution of flyers through the supply chain – every box of drugs that left the

warehouse contained the campaign's flyers and posters – together with billboards and public service announcements on national radio, led to over 100 reports being made to a local hotline within a few months of the launch of the campaign.

The campaign was launched together with a USAID campaign called "Make A Difference," which also targeted drug theft. The OIG and the U.S. Agency for International Development (USAID) agreed to use the same local hotline provider and number to ensure a coherent and clear call to action for the local population.

As a result of the reports to the hotline, an anti-malarial drug theft task force – made up of agents from USAID, the OIG and the Malawi Police Service – was able to act on intelligence from the reports which identified multiple sites allegedly selling stolen anti-malarial drugs.

The task force subsequently found evidence that resulted in a number of high profile arrests, fines and prosecutions. The OIG told Aidspan that acting on leads from the OIG campaign, USAID and Ministry sources, Malawi's Drug Theft Investigations Unit has made dozens of arrests in the past few months, most of which have led to convictions and prison sentences. More information will be made available in an OIG report to be published soon on the actions taken following the campaign.

The budget of the investigations unit included \$206,000 from a Global Fund grant. The OIG said that there is evidence that the Government of Malawi is now showing a greater commitment to the effort to reduce drug theft. The Ministry of Health has developed a Drug Availability and Security Action Plan, and the government has renewed funding for its investigations unit.

The Malawi campaign was extended into 2017. Fitzsimmons said that because the campaign is producing good results, with dozens of tip-offs coming in, and because there is good collaboration between incountry partners, "it seemed premature to end it now, especially as drug theft is still widespread."

In 2017 and beyond, the campaign will use the same approach as in Phase I – radio ads, billboards and distribution of flyers and posters. However, the OIG has changed the visuals and the messaging based on feedback that they were a little too "sophisticated" or "western-centric" for the Malawi market.



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**GFO** 

Old poster for Malawi pilot Revised poster

### Côte d'Ivoire

The objective of the Côte d'Ivoire I Speak Out Now! pilot was to reduce the supply and demand of an unauthorized version of the anti-TB drug, RHZE. This drug was available by prescription through programs financed by the Global Fund. However, "unprescribed" versions of the drug were being sold in street markets throughout the country. The pilot identified that TB drugs were being bought by the public to treat other ailments. This has real public health consequences: It can lead to a multi-drug-resistant form of TB, which is far more difficult to treat.

An investigation conducted by the OIG in 2016 found that the facility responsible for receiving, warehousing and distributing medicines, and a government agency acting as principal recipient for a TB grant, were jointly responsible for a massive theft of TB drugs financed by the Global Fund (see article

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In collaboration with the Ministry of Health and the country coordinating mechanism (CCM), an I Speak Out Now! campaign was launched, designed to raise awareness among the local population of the dangers of taking unprescribed versions of RHZE bought from street markets. The campaign consisted of a targeted distribution of flyers in health centers, together with public service announcements on national radio.

The OIG believes the campaign contributed to a dwindling supply and demand for the illicit drug on the street. In early 2017, after the end of the campaign, nine nationwide street markets were surveyed. These where places where Global Fund–financed RHZE had been found for sale during the 2016 investigation. The survey found that the supply of the drug had dwindled significantly.

Since the objective of the Côte d'Ivoire pilot has been achieved, the pilot will not continue into Phase II.

### Ukraine

In Ukraine, the I Speak Out Now! campaign addressed the problem of people who inject drugs being forced to pay bribes to get on to free opioid substitution therapy (OST) treatment financed by the Global Fund. In partnership with the local OST hotline, the campaign messaging focused on the many OST centers. However, although a local hotline received an increase in reports thanks to the campaign, a parallel investigative review by the OIG could not find evidence to indicate if, in fact, people who inject drugs were having to pay bribes. This suggested that the problem, if real, was not widespread. The Ukraine pilot will not continue into Phase II.

### Phase II

Phase II will keep the I Speak Out Now! brand for implementers but will target all implementers. The objective remains the same – i.e. to encourage people to report problems quickly and provide quality information so that the Global Fund can disrupt wrongdoing as rapidly as possible before grant impact is compromised.

At the same time, Phase II is being "repositioned" internally to emphasize the role of the Secretariat as a key player in partnership with the OIG, using the spin-off slogan We Speak Together! (This slogan will only be used internally.) The OIG said that it wants to encourage the Secretariat to come to the OIG more often and more informally to disrupt wrongdoing.

The OIG said that it is beginning to launch new content and materials. The <a href="www.ispeakoutnow.org">www.ispeakoutnow.org</a> e-learning platform has been refreshed with new case studies, a news section, a resources section and more social media functionalities. As part of the new resources, the OIG has produced an <a href="Anti-Corruption and Anti-Fraud Tool Kit">Anti-Corruption and Anti-Fraud Tool Kit</a> for implementers with seven tools in four languages. About 700 hard copies of the kit have been sent to principal recipients and CCMs. Whenever the OIG goes on mission, particularly the Investigations Unit, it uses the materials to train implementers, often through the CCM.

For the Secretariat, the OIG has produced an animation video about the benefits of speaking early to the OIG. The OIG will also be holding internal training sessions and "brown bags" to raise awareness.

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